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# Card Sorting For Cartographic Research and Practice

**Robert E. Roth, Benjamin G. Finch, Justine I. Blanford, Alexander Klippel, Anthony C. Robinson and Alan M. MacEachren**

**ABSTRACT:** In this article we describe the potential utility of the card sorting method for structuring and refining large map symbol sets. Simply defined, card sorting requires that participants organize a set of items (i.e., cards) into categories according to some characteristic(s) of the cards (i.e., the sorting criterion). Card sorting has been proposed as a method for delineating categories by researchers and practitioners in a variety of disciplines due to its ability to identify and explicate real or perceived structures in an information space; despite this, there is little reported application of card sorting within cartography. To facilitate application of card sorting to cartographic problems, we offer a framework that prescribes the appropriate experimental design settings for the method based on the stage in the design process and the goals of the study. We then demonstrate the utility of card sorting for cartography by describing a closed sorting study we conducted on the ANSI INCITS 415-2006 emergency mapping symbol standard. Our approach helped us identify several barriers to using the symbol standard, including areas of conceptual overlap among the categories included in the standard, potentially missing categories from the standard, and individual symbols in the standard that are consistently misclassified.

**KEYWORDS:** Card sorting, categorization, grouping, map design, emergency mapping, user-centered design, ANSI INCITS 415-2006

## Introduction

Categorization is a fundamental way in which humans make sense of their world, and therefore is a critical way in which knowledge is organized (Abler et al. 1971; Lakoff 1987; MacEachren 1995; Margolis and Laurence 1999). The card sorting method is a knowledge elicitation technique designed to reveal the conceptual structures, or categorizations of targeted individuals (Cooke 1994). Card sorting requires participants to organize a set of instances, referred to as cards due to the original use of analog index cards into internally-homogenous groups, or categories according to similarity along an identified sorting principle or criterion (Spencer 2009). Depending on the card-sorting variant, the sorting criterion and categories may or may not be provided, and the kind of information placed on the cards may be different (text, images, icons, etc.).

The potential of card sorting for both cartographic research and practice is substantial. As the number of symbols included on the map grows, it becomes increasingly unlikely that map readers will be able

to remember and thus immediately identify the feature type represented by each symbol. Organizing map symbols into broader categories improves the memorability of symbols by imposing a grouping rule, better delineates key themes within the map when the symbols are designed to reflect their higher-level category, and structures map legends for improved symbol reference. Card sorting is particularly promising for the design and organization of qualitative point symbol sets that use pictorial symbols to signify differences in kind, as the method works best for sorting items on the same semantic level (Osgood et al. 1957) into nominal categories (McGeorge and Rugg 1992) that have a single-level hierarchy (Wood and Wood 2008). Additional benefits to the application of card sorting to cartographic design include categorization of previously ungrouped map symbols, critique and refinement of existing symbol categorizations, and identification of missing or ambiguous symbols within a symbol set. Finally, the card sorting technique may be useful for integrating expert knowledge into a mapping system that automates the design of symbols and associated legend layouts.

The research reported here is part of a broader line of work at the Penn State GeoVISTA Center on map symbology for emergency management and first response (Akella 2009; Koua et al. 2009; Robinson et al. 2010). Specifically, this research is part of our work to develop a collaborative, yet distributed process for

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designing and sharing ‘mission-specific’ map symbol sets to support the range of mission areas for which government agencies use maps. Our focus in this article is on the practical application of card sorting to design a single symbol set for a specific mapping context, rather than its use as a scientific mode of inquiry to produce generalizable and repeatable results. The framework we present for application of card sorting in cartography, however, is designed to be relevant to support both research and practice.

This article proceeds with five additional sections. In the following section, we review relevant work on card sorting in the fields of psychology, usability engineering, and GIScience. We then outline a framework organizing variants of the card sorting method when applied to cartography. In the fourth section, we introduce our case study and experimental design. As a demonstration of the applicability of card sorting as a method, and as initial input to the larger research project on map symbology cited above, we conducted a card sorting study with twenty Penn State undergraduates. Specifically, the study was designed to evaluate an existing emergency mapping qualitative point symbol standard designed by the Federal Geographic Data Committee (FGDC) Homeland Security Working Group (ANSI INCITS 415-2006) to support emergency management and first response. We present and discuss the results of the card sorting study in the fifth section and offer concluding remarks and future directions in the sixth and final section.

## Related Work

The card sorting method has its roots in psychology. Eling et al. (2008) trace the method to the early 1920s, with the basic approach formalized as the Wisconsin Card Sorting Test (WCST) by the middle of the 20th century (Berg 1946; Berg 1948). The WCST is a repeat single-criterion sort (Rugg and McGeorge 2005), requiring clinical patients to sort the same set of cards multiple times using a different criterion with each sort. The purpose of the WCST is to determine the patient’s ability to think abstractly, extracting salient conditions from the set of instances and using variation in these conditions as criteria upon which to discriminate the instances into categories. Thus, the correct categorization for each sort is known a priori by the investigators, and the patients are tested on their ability to reconstruct this categorization. Variants of the WCST still are used today in neuropsychology to diagnose traumatic brain injuries (Stuss and Knight 2002; Miller 2007).

Usability engineers adapted card sorting for use as a method to extract expert knowledge from participants (McDonald et al. 1986). Here the use of card sorting falls in line with a user-centered design (UCD) philosophy, which places an emphasis on obtaining input and feedback from the targeted end users of a software application early and often in the design/

development process (Norman 1988). The purpose of card sorting when used for usability evaluation is not to test the abilities of the participants, but instead to produce a ‘coherent design’ that is specific to the information space under question (Nielsen and Sano 1995, p. 182). Here, it is assumed that the targeted end users are the most authoritative experts on their own conceptual structures of an information space and that this knowledge can be elicited through card sorting to reveal or validate the optimal categorization.

Ensuring a ‘coherent design’ is a primary consideration when compiling a map symbol set. Despite this, there are limited reported symbology design projects that leverage the card sorting method; a goal of the research reported here is to address this gap. One related set of studies that examined the shape characteristics of star plot glyphs, a form of multivariate point symbol was conducted by Klippel et al. (2009a; 2009b). Results demonstrated that assigning variables to rays of a star plot glyph differently, which influences its shape, influences the classification behavior of participants. Although knowledge of this shape effect can be leveraged during symbol design, the research by Klippel et al. did not address the actual design of a map symbol set. As with symbol design, there are few reported interactive mapping and geovisualization software projects that use card sorting as a software usability technique, although several researchers have noted this potential of the card sorting method (Robinson et al. 2005). A key exception is the work of Lloyd et al. (2008), who use card sorting to sort available geovisualization techniques according to user tasks in the domain of crime mapping and analysis.

In the wider field of GIScience, there is two research thrusts in which card sorting is relevant: the cognitive grounding of qualitative spatial information theories, and geographic ontologies. Researchers in Cognitive GIScience have developed qualitative formalisms that are used to abstract geographic detail and create qualitatively equivalent classes to support efficient reasoning with spatial information. The cognitive adequacy of the proposed formalisms has to be evaluated before they are used to inform the design of spatial reasoning support systems. This evaluation commonly is achieved by using card sorting, often called a grouping paradigm to assess whether both humans, and qualitative formalisms use the same abstraction principles that result in the same equivalent classes. Particular research attention has been devoted to topological calculi such as the region connection calculus (Randell et al. 1992) and the 4/9 intersection models (Egenhofer and Franzosa 1991). Early research focused on static spatial relations (Mark and Egenhofer 1994; Knauff et al. 1997; Renz 2002), while more recent research has addressed geographic movement patterns and events (Klippel 2009; Klippel and Li 2009).

The second related research area in GIScience where card sorting has been used focuses on

ontologies. Ontologies assist in information sharing by aligning semantic similarities and differences across different knowledge domains (Gruber 1993; Gruber 1995). Card sorting can be applied to establish the is-part-of relationship of ontologies. The use of ontologies for organizing geographic information is well established (Schuurman 2006). Examples of geographic ontologies include the integration of disparate geologic information (Brodaric et al. 2004) and land cover classification schemes (Kavouras et al. 2005) as well as efforts to build a knowledge domain for geographic features (Dolbear and Hart 2008; Ordnance Survey 2010). Recent work has shown ontologies to be useful for compiling and aligning map symbols on various topographic map designs in the European Union (Hopfstock 2007; Kent and Vujakovic 2009). Therefore, card sorting may be particularly appropriate for developing geographic ontologies in order to share multiple symbol sets across different agencies (Brodaric et al. 2004). Such an application of card sorting allows for the integration and sharing of information across disparate systems and also minimizes the degree of designer subjectivity in ontological classifications and definitions, as with the testing of qualitative formalisms in Cognitive GIScience (Tomai and Kavouras 2004).

## Card Sorting for Map Symbology

There are multiple methodological parameters that require close consideration when planning a card sorting study to support user-centered design. One overarching constraint is the current stage in the map symbol design process. When applied to cartography, card sorting can be used as both a pre-design method prior to constructing the symbol set or a post-design method following symbol set construction (Paul 2008). This follows closely to the distinction between generative and evaluative usability studies introduced by Nielsen (2004). In generative card sorting, the investigators do not know the participants' classification of the information space and wish to reveal it. Conversely, in evaluative card sorting, the investigators have an existing classification and wish to assess it. Therefore, generative variants should be applied during pre-design and evaluative variants should be applied during post-design.

There are at least two important methodological parameters of card sorting that determine if the results will be generative or evaluative, or a blend of the two: the guidelines given to participants for sorting the cards into categories, and the contents of the cards being sorted. Table 1 provides an overview of the more common category-card combinations, and the nature of the anticipated results of each combination when applied for map symbol design. Once the goals of the card sorting study are established, the Table 1

	OPEN	GUIDED	CLOSED
FEATURE DEFINITIONS	<b>Generate:</b> <ul style="list-style-type: none"> <li>• competing criteria</li> <li>• categories</li> </ul> <b>Evaluate:</b> <ul style="list-style-type: none"> <li>• feature definitions</li> </ul>	<b>Generate:</b> <ul style="list-style-type: none"> <li>• categories</li> </ul> <b>Evaluate:</b> <ul style="list-style-type: none"> <li>• a priori criterion</li> <li>• feature definitions</li> </ul>	<b>Generate:</b> <ul style="list-style-type: none"> <li>&lt;none&gt;</li> </ul> <b>Evaluate:</b> <ul style="list-style-type: none"> <li>• a priori categories</li> <li>• feature definitions</li> </ul>
SYMBOLS	<b>Generate:</b> <ul style="list-style-type: none"> <li>• competing criteria</li> <li>• categories</li> </ul> <b>Evaluate:</b> <ul style="list-style-type: none"> <li>• symbol designs</li> </ul>	<b>Generate:</b> <ul style="list-style-type: none"> <li>• categories</li> </ul> <b>Evaluate:</b> <ul style="list-style-type: none"> <li>• sorting criterion</li> <li>• symbol designs</li> </ul>	<b>Generate:</b> <ul style="list-style-type: none"> <li>&lt;none&gt;</li> </ul> <b>Evaluate:</b> <ul style="list-style-type: none"> <li>• established categories</li> <li>• symbol designs</li> </ul>
SYMBOLS & DEFINITIONS	<b>Generate:</b> <ul style="list-style-type: none"> <li>• competing criteria</li> <li>• categories</li> </ul> <b>Evaluate:</b> <ul style="list-style-type: none"> <li>• feature definitions</li> <li>• symbol designs</li> </ul>	<b>Generate:</b> <ul style="list-style-type: none"> <li>• categories</li> </ul> <b>Evaluate:</b> <ul style="list-style-type: none"> <li>• sorting criterion</li> <li>• feature definitions</li> <li>• symbol designs</li> </ul>	<b>Generate:</b> <ul style="list-style-type: none"> <li>&lt;none&gt;</li> </ul> <b>Evaluate:</b> <ul style="list-style-type: none"> <li>• established categories</li> <li>• feature definitions</li> <li>• symbol designs</li> </ul>

Table 1. Overview of common category-card combinations, and anticipated results of each combination when applied for map symbol design.

framework can be used to prescribe the experimental design. Although only one case study is presented in the following sections to demonstrate the utility of the Table 1 framework, Table 1 was assembled by leveraging insights from over a dozen formal and informal card sorting studies completed at the Penn State GeoVISTA Center. Hannah (2005) provides a review of other methodological parameters for the card sorting method not addressed by the Table 1 framework.

### Parameter #1:

#### Guidelines Given to Participants for Sorting the Cards into Categories

Guidelines given to participants for sorting cards into categories generally fall into one of two types: open sorting and closed sorting (Spencer 2009). In an open sort, participants are allowed to create their own categories as they complete the sort; they may or may not be constrained in the total number of categories they can create. Open sorts are generative in that they elucidate the sorting criterion and categories when both are unknown; therefore, it is more appropriate to administer open sorts during pre-design (Wood and Wood 2008). Open sorts often produce a wider variety of results than closed sorts. This can be a double-edged sword as it makes category analysis and reconciliation more difficult (Klippel et al. 2011), but also offers multiple, competing sorting criteria and category sets for follow up examination.

Conversely, in a closed sort participants are given the set of categories into which they must sort the cards. Closed sorts are evaluative in that they act to critique an existing classification constructed through

either generative sorting or based on an a priori understanding of the information space; therefore, it is more appropriate to administer closed sorts during post-design (Tullis 2007). Participants often are allowed to create an ‘Other’ or ‘Discard’ category in order to identify cards that are not on the same semantic level as the rest of the set (for both open and closed sorts), cards that do not align with the participant’s chosen sort criterion (for open sorts), or cards that do not fit into any of the provided categories (for closed sorts) (Rugg and McGeorge 2005).

We propose a third category — the guided sort. In a guided sort the sorting criterion is provided, but the categories are not. As within an open sort, participants are allowed to create their own categories, but are instructed to create these categories and complete the sort with a specific characteristic of the symbol set in mind, for example the particular mission area in the context of emergency mapping. Card sorting studies in psychology avoid the use of directive, or guided language to avoid biasing the results. Wood and Wood (2008) argue this is less necessary when the method is used functionally to develop a single product, as feedback is gathered more efficiently if the investigators adapt the sort to the problem at hand and emphasize known constraints. Guided sorts are different methodologically from open and closed sorts in that they are both generative in that they produce previously unknown categories, and evaluative in that they promote feedback on the provided sorting criterion. Therefore, it is appropriate to administer them during either a pre- or post-design, depending upon the goals of the study. Guided sorts also can act to bridge these stages in the process. Finally, the guided sort can be used to elicit additional information about the cartographic design of a symbol set because participants can be instructed to sort upon a particular component of the symbol graphics.

#### Parameter #2:

##### The Contents of the Cards Being Sorted

Rugg and McGeorge (2005) discuss three kinds of materials that can be sorted into categories during a card sorting study: objects, text, and pictures. Many card-sorting variants in psychology require participants to categorize physical objects, such as colored strings or painted blocks (Eling et al. 2008). Object sorts are not practical for map symbol design due the geographic scale of the features of interests, although virtual environments such as Google Earth may offer one way in which this can be completed. Both text and picture sorts can assist in map symbol design, with text sorts used to evaluate feature definitions, and picture sorts used to evaluate symbol designs. Both are considered below.

In text sorts for map symbol design, feature names and/or definitions are placed on the cards for sorting. We generally recommend that both the feature name and definition are included in text sorts

for map symbol design. However, it is appropriate to include just the feature names when information on participants’ interpretation of the terms is desired, such as when evaluating the labels used in the legend. Text sorts are more appropriate during pre-design, as information is needed on the sorting criterion and categories to inform symbol design, but the symbols are not yet available to sort. If the feature types are not yet known, alternative requirements assessment techniques should be administered. Including a ‘Don’t Understand’ category provides additional feedback on the feature names and definitions. In picture sorts, draft or established symbol designs are placed on the cards for sorting. There are two components of the symbol itself that can be evaluated during a picture sort: the graphical components that indicate the unique feature represented by the symbol, and the graphical components that indicate the higher-level category in which the unique symbol belongs. Picture sorts are good for evaluating the former, as symbols that ambiguously represent their real-world referent will be sorted inconsistently across participants. This becomes particularly evident if the same card was sorted consistently during pre-design text sorts. When the goal is to evaluate the sorting criterion, or the set of categories used for an established symbol set, it may be necessary to remove the graphical components of the symbols that indicate the high-level category and to test only the graphical components that indicate the feature type. This is necessary because participants are more likely to validate the established categorization due to the presence of salient graphical clues. Finally, we recommend inclusion of both the feature definitions and the symbols on the cards for evaluative card sorting during post-design so that the definitions and symbols can be evaluated simultaneously.

## Case Study

This case study has dual goals. It provides a concrete example of the application of card sorting in the context of map usability, and it provides an initial assessment of a specific map symbol standard as input to our larger map symbology project supporting DHS mapping activities.

### The ANSI Map Symbol Standard

The study reported here evaluates the ANSI INCITS 415-2006 symbol standard, referred to subsequently as the ANSI standard. The ANSI standard was designed by the Federal Geographic Data Committee (FGDC) Homeland Security Working Group to unify efforts in map design and map use for federal, state, and local missions related to emergency management and first response (Dymon 2003; Dymon and Mbobi 2005). The ANSI standard includes 198 unique qualitative point symbols categorized into four groups: (1) Incidents which include features that symbolize the cause of action or source of disaster, (2) Natural

Events which include phenomena found in or created by naturally occurring conditions, (3) Operations which include organizations, services, capabilities, or resources available during or implemented due to an emergency management situation, and (4) Infrastructures which include the basic facilities, services, and installations needed for the functioning of a community or society.

Design of the symbols includes a central pictorial icon to designate the unique feature type, and an outer frame that varies in shape to relate the symbol to the higher-level categorization. The 'Incidents' and 'Natural Events' categories both are symbolized by the same frame shape, but differ in their use of whitespace. Incidents are symbolized using a white background, with the pictorial icon marks in black, while natural events are symbolized using a black background, with the pictorial icon marks in white. The 'Operations' and 'Infrastructures' categories include four variants for each symbol to represent decreasing levels of operational status/increasing levels of damage, symbolized redundantly using frame pattern and color. Finally, a unique feature type name and one sentence definition is provided for each symbol. Symbols and documentation for the ANSI standard are available at: <http://www.fgdc.gov/HSWG/>. Examples from each category are provided in Table 2.

Despite the formal process for designing and disseminating the ANSI standard, it was not widely adopted by key mapmakers and map users at the Department of Homeland Security (DHS) (Akella 2009). A series of interviews were conducted

with mapmakers and map users at seven DHS organizations to determine the degree to which the ANSI standard was adopted, and to identify key barriers to its use (Robinson et al. 2010). The four-part symbol categorization was among the key use barriers listed, as multiple agencies had their own internal structure that did not align exactly with the structure in the ANSI standard.

To understand this barrier to adoption, a card sorting study was conducted to illuminate general areas of confusion in the extant categorization as well as to identify individual symbols that are commonly misclassified. Because these goals were specific to a single map symbol set, our use of card sorting falls in line with the user-centered design approach taken by usability engineers that focus on making better products, rather than the approach taken by psychologists or cognitive scientists focused on assessing and extending theory. Therefore, our experimental design that is described in the following sub-section was informed directly by the framework illustrated in Table 1.

### Experimental Design

Following the framework in Table 1, we administered a closed sort that included the feature names, definitions, and symbols on the cards to support our goal of evaluating the ANSI standard. Additional methodological parameters requiring careful consideration include the study participants, the number and contents of the cards, the testing environment, and the testing protocol. Each is

**Table 2.** Example symbols and the associated feature types and definition from the ANSI map symbol standard.

	SYMBOL	TEST	NAME/DEFINITION
INCIDENTS			<b>residential fire:</b> a fire affecting a home or housing complex, resulting in partial or total destruction of the structure and/or bodily injury, smoke inhalation or death
			<b>marine accident:</b> a sudden, unexpected event involving a boat or ship resulting in vessel submerging, damage, bodily injury, death and/or the disruption of transportation service
NATURAL EVENTS			<b>drizzle:</b> some time called mist; very small, numerous, and uniformly dispersed water droplets that appear to float while following air currents; unlike fog droplets, drizzle fall to the ground
			<b>landslide:</b> a general term for a wide variety of processes and landforms involving the down slope movement under the force of gravity of masses of soil and rock material
OPERATIONS			<b>medical evacuation helicopter station:</b> the locus of an emergency helicopter landing pad, utilized to transport severely injured persons
			<b>emergency water distribution center:</b> a place where potable water is distributed to displaced persons or victims of war or disaster
INFRA-STRUCTURES			<b>toxic release inventory:</b> the location according to a publicly available database of chemical and other toxic waste releases
			<b>traffic control point:</b> the location of absolute signals controlled by an operator to regulate and maintain transportation flow

**Figure 1.** Example of the WebSort, drag-and-drop user interface.

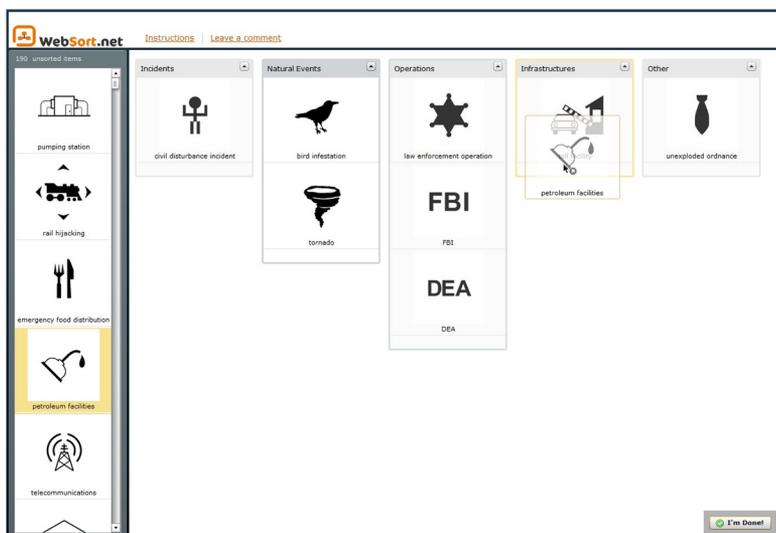
considered below.

The closed card sorting study was completed by twenty ( $n=20$ ) Penn State undergraduates majoring in geography. Participants were recruited from upper-level undergraduate geography courses and emails over the geography undergraduate listserv. An explanatory power study of the card sorting method conducted by Tullis and Wood (2004) indicated that a sample size of 15-30 participants explains 90-95% of the true information space structure, with diminishing returns in explanatory power as the sample size increases beyond 30; our sample size of 20 falls within this range of adequate explanatory power and efficient use of experimental resources. We felt it acceptable to recruit undergraduates to evaluate the symbols because the primary goal of the study was to demonstrate the viability of card sorting as a method to be used in symbol set design and evaluation. We also believed that undergraduate majors in Geography would generate useful feedback about the ANSI standard to inform subsequent work, as they are more likely to have knowledge about maps and map symbol sets, although less likely to have knowledge about emergency response.

All 198 symbols were sorted during the exercise. This number is nearly at the accepted upper limit of 200 cards (Maurer and Warfel 2004). Sorting 198 symbols was practical here because the closed sorting variant takes less time to complete than the open sorting variant. The frames representing categories were removed to allow for the evaluation of the established four-part categorization, the key barrier to using the ANSI standard identified by Robinson et al. (2010). Example symbol modifications are shown in Table 2.

The card sorting study was administered using WebSort (<http://www.websort.net>), a web-based card sorting application. WebSort was chosen over other web-based sorting tools due to its ease in creating and analyzing sorting exercises (Chaparro et al. 2008). WebSort also supports open, guided, and closed sorts as well as text and picture sorts (or a combination of the two). Although the study could have been conducted in a distributed manner over the Internet, participants completed the sort in a controlled lab to allow for the verbal communication of instructions and for a controlled setting where participants completed the study in a single session, they were not able to browse other web pages, and screen size and resolution remained constant.

Each card sorting session began by an investigator



reading from a script that contained an overview of the study purpose, issues related to informed consent, and instructions for completing the sort. Participants had access to review the instructions during sorting through an 'Instructions' link in WebSort. Users then were presented with the WebSort tool and given a brief demonstration of the drag-and-drop interface (illustrated in Figure 1).

Five categories were provided for the closed sort: one for each of the four categories in the ANSI standard and a fifth 'Other' category for symbols perceived as falling outside the four-category structure. Symbols were presented in a random order in a scrollable list and participants were not able to create additional categories. Definitions of the symbols were available as a tooltip upon mouse-over and definitions of the five categories were provided as a printed handout. All definitions were taken verbatim from the ANSI standard website. Participants were encouraged to refine their structures once they completed an initial sort. Following completion of the sort, participants were asked to leave a comment about their general sorting strategy, any points of confusion during the sort, and specific symbols that were difficult to classify, particularly those placed in the 'Other' category. Participants were given 45 minutes to complete the card sorting exercise; only one of the 20 participants was unable to finish in the allotted time, with most participants completing the sort in 20-30 minutes.

## Results and Discussion

The card sorting results were interpreted using both quantitative summary metrics and exploratory visual interpretation of associated information graphics (Hannah 2005). Quantitative summary metrics are used to identify key areas of potential concern with the overall ANSI standard categorization, while the exploratory visual interpretation of information graphics is used to enrich the understanding of these

key problem areas by identifying specific symbols in the ANSI standard that are commonly misclassified.

### Agreement

The most common calculation used to interpret sorting results is agreement, or the degree to which the participants' sorts are similar (Rugg and McGeorge 2005). WebSort provides three measures of agreement: overall agreement by category (using the calculation from Spencer 2009), card versus category (the percentage of sorts that placed a given symbol into a given category), and card versus card agreement (the percentage of sorts that placed two given symbols in the same category). Table 3 presents the overall agreement for each of the five categories included in the closed sort, as well as several additional summary statistics that characterize the consistency across the twenty sorts.

The 'Infrastructures' (61%) and 'Natural Events'

	AVG # PER CATEGORY	ACTUAL # IN CATEGORY	UNIQUE ITEMS	AGREEMENT
INCIDENTS	41.9	47	95	44%
INFRASTRUCTURES	77.1	81	126	61%
NATURAL EVENTS	23.0	26	41	56%
OPERATIONS	34.6	44	129	27%
OTHER	17.2	0	83	21%

**Table 3.** The overall agreement and summary statistics for the closed sort.

(56%) categories each exhibited an overall agreement over 50%, the agreement threshold commonly used to assess similarity of sorting results (Paul 2008). The 61% agreement in the 'Infrastructures' category is particularly positive given the large number of symbols it contains (81). There was poor agreement in the 'Operations' category (27%), with slightly better agreement in the 'Incidents' category (44%). Expectedly, the average number of symbols per category in the twenty sorts was smaller than the actual number of symbols per category in the ANSI standard due to the inclusion of a fifth 'Other' category. However, the average number of symbols placed in the 'Operations' category is notably smaller than its actual number of symbols (34.6 compared to 44, or a 21.4% decrease; no other category exhibited greater than a 12% decrease). A final measure is the number of unique symbols placed in each category, or in other words how many of the symbols in the ANSI standard that were placed into the category by at least one participant. All categories exhibited a considerable increase from the actual number of symbols in the category to the number of unique symbols placed in the category. 'Infrastructures'

(55.6% increase) and 'Natural Events' (57.7% increase) exhibited the smallest increases in unique cards compared to their actual number of cards. Interestingly, while 'Operations' exhibited the greatest decrease in average cards per sort, it also exhibited the widest breadth of unique cards placed into the category, both by number (129) and percentage increase (193.2%). All three measures suggest that the 'Operations' category was particularly difficult to sort, resulting in little consistency across participants, and that the 'Infrastructures' and 'Natural Events' categories were the easiest to sort, resulting in the most consistency across participants.

### Accuracy

The information presented in Table 3 considers only how participants performed against each other, and not how accurate they were in terms of recreating the actual four-category ANSI standard structure. To assess performance against the ANSI standard structure, a contingency table was derived from the card versus category agreement scores provided by the WebSort tool (Table 4). The 50% threshold again was used to determine the category in which each symbol was placed in the majority of sorts, which can be considered as the 'mode' categorization. Thus, if a symbol was placed into the correct category according to the ANSI standard by a majority of the participants, it was considered as an accurately classified symbol for the category-level accuracy scores reported in Table 4. There were three symbols that were split evenly (50/50) into two categories across the twenty sorts (two 'Incident' symbols and one 'Natural Event' symbol); these symbols were placed into the 'No Majority' grouping despite being at 50% in one category, along with any symbols that were not placed into one of the categories in 50% or more of the sorts.

Overall, nearly 80% of the symbols were sorted correctly by a majority of the participants, a large percentage considering the size and complexity of the information space. As with the across participant measures in Table 3, the 'Infrastructures' (92.6%) and 'Natural Events' (92.3%) categories exhibited the highest accuracies. The 'Operations' category again

		ANSI STANDARD				
		INCIDENTS	INFRA-STRUCTURES	NATURAL EVENTS	OPERATIONS	TOTAL
SORT RESULTS (based on 50% agreement)	INCIDENTS	31	1	1	1	34
	INFRASTRUCTURES	0	75	0	12	87
	NATURAL EVENTS	2	0	24	0	26
	OPERATIONS	0	1	0	28	29
	OTHER	7	0	0	0	7
	NO MAJORITY	7	4	1	3	15
	TOTAL	47	81	26	44	198
	% CORRECT	66.0%	92.6%	92.3%	63.6%	79.8%

**Table 4.** Contingency table from card versus category agreement scores from the WebSort tool.

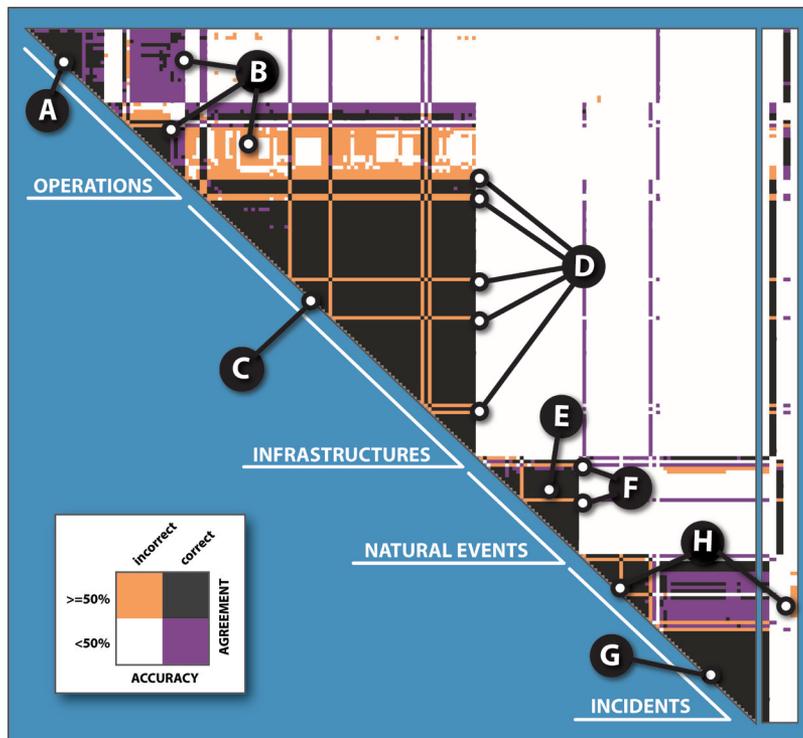


Figure 2. Bivariate matrix of agreement scores for the closed sorting task.

was the most problematic, with only 63.6% of the symbols categorized correctly by a majority of the participants. Interestingly, most of the misclassified symbols (12 of 16) were placed into the 'Infrastructures' category, suggesting that there may be a subset of symbols that should be moved from 'Operations' to 'Infrastructures' or that conceptually span the two categories. For the 'Incidents' category, the accuracy score (66.0%) was relatively lower when compared to the other categories than its agreement score. Most of the misclassified 'Incidents' symbols (14 of 16) were placed into the 'Other' category or did not receive a majority, suggesting that a portion of the 'Incidents' category may belong in its own independent category, or in a different category. These misclassified symbols are discussed in the following section.

#### Bivariate Matrix

The primary information graphic used for exploratory interpretation of the closed sorting results was a bivariate matrix of agreement scores. Bivariate matrices were produced for both card versus card agreement (Figure 2, large section on the left/in the center) and card versus category agreement (Figure 2, thin section along right border). The order of the symbols in the card versus card matrix is determined using the average linkage hierarchical clustering algorithm provided by WebSort, which builds a nested hierarchy based on the agreement scores (Everitt 2001). Thus, symbols that were more likely to be found in the same category during the twenty sorts are more likely to be close to each other in the matrix. It is

important to note that additional information graphics were used during the exploratory visual analysis, but are not presented here due to space limitations. These additional graphics include a dendrogram showing the results of the hierarchical clustering, and a spatialization plot showing the results of multidimensional scaling.

The axes of the bivariate scheme shown in the legend of Figure 2 combine the metrics reported in Tables 3 and 4: agreement (either under 50% or at 50% or above) and accuracy (either correct or incorrect pairings). Cells colored in either black ( $\geq 50\%$  agreement and correct) or white ( $< 50\%$  and incorrect) are appropriate pairings of agreement and accuracy, reflecting areas where the sorts conformed to the ANSI standard categorization. Cells colored in either orange ( $\geq 50\%$  agreement, but incorrect) or purple ( $< 50\%$  agreement, but correct) indicate areas where the sorts do not conform to the ANSI standard categorization.

The general locations of the four ANSI standard categories are labeled along the card versus card agreement matrix; each ANSI standard category is considered below, with specific subsets of symbols that are discussed labeled by letter in the matrix.

The 'Operations' category is identified in Tables 3 and 4 as the worst in both agreement and accuracy. Viewing the bivariate matrix, it appears as though participants handled two large subsets of the 'Operations' symbols differently. Subset A consists of 15-20 symbols that were correctly classified in a majority of sorts, suggesting that participants clearly identified this set of symbols as 'Operations'. Subset A is composed of symbols with the word 'emergency' in their name (e.g., 'emergency operations center', 'emergency staging areas', 'emergency teams'), medical related symbols (e.g., 'ambulance', 'hospital ship', 'medical evacuation helicopter station'), and the set of six sensor-related symbols. Thus, participants took the 'Operations' category to mean symbols either related to detecting an emergency or responding to one.

Subset B is composed of 10-12 'Operations' symbols that exhibit an extremely high degree of card versus card agreement (most symbol pairs are at 85% or higher, with several pairs receiving 100% agreement), meaning that most participants saw this group of symbols as a homogenous unit. Subset B is composed of symbols identifying DHS agencies (e.g.,

'FBI', 'secret service', 'US Coast Guard') or municipal agencies (e.g., 'police'). Despite the high level of card versus card agreement, most of the symbols correctly marked as 'Operations' have only a 50% card versus category agreement. The large amounts of purple and orange extending from this subset indicate that many of the participants chose to locate this entire group of symbols in the 'Infrastructures' category instead, likely leading to the poor overall agreement and accuracy reported for the 'Operations' category. This confusion may be a result of testing undergraduates unfamiliar with emergency operations, but also may be explained partly by ambiguity in the 'Operations' definition provided at the ANSI standard website (listed above). Further, several participants' comments indicated that Subset B may be best represented as a separate category called "Organizations".

The 'Infrastructures' category is identified in Tables 3 and 4 as the strongest in both agreement and accuracy. This is reflected congruently in Subset C, a group of 75-80 symbols that are sorted correctly into the 'Infrastructures' category with a high level of agreement among participants; nearly all card by category and card by card agreement scores are above 75%, with many above 90%. Aside from the common conflation with Subset B, as described above, there is a small subset of problematic 'Operations' symbols sprinkled through Subset C. These symbols, marked by the non-contiguous Subset D, include 'other water supply location', 'fire hydrant', 'fire station', 'medical facilities outpatient', 'morgue', 'health department facility', 'prison', 'hospital', and 'pharmacies'. The sorting revealed that the permanent installation of these features in the built environment infrastructure is more salient than their relationships to emergency operations. This suggests that the symbols contained in Subset D should be moved from 'Operations' to 'Infrastructures' or that the function in operations should be more clearly indicated in the symbol description.

The 'Natural Events' category also is characterized with high levels of agreement and accuracy in Tables 3 and 4. As expected, the associated Subset E contains 25-30 symbols that are correctly categorized as 'Natural Events', and that exhibit a high degree of card versus card and card versus category agreement. There are two important symbol exceptions to this otherwise homogenous subset worth discussing, marked as the non-contiguous Subset F. Participants commonly sorted the 'Incidents' symbols 'smoke' and 'wildfire' into the 'Natural Events' categories. Both feature types can be caused naturally and anthropogenically, a point of confusion for participants. It may be useful to include two variants of the symbol to differentiate the two types of occurrences. As one participant noted in a comment, this may be the case for the 'hotspot' symbol as well.

Like the 'Operations' category, symbols in the 'Incidents' category subdivide into two primary groupings in the matrix. Subset G contains 25-30

symbols that were categorized correctly as 'Incidents' by nearly all participants; almost all of these symbols have a card versus category agreement of 95% or more and card versus card agreement of 90% or more. This subset is composed of symbols for air-, civil-, fire-, marine-, rail-, vehicle-related occurrences, all of which represent unnatural events, rather than objects. In contrast, Subset H contains 18-20 symbols that overall are categorized as 'Incidents' correctly, but have much greater card versus card agreement scores than card versus category agreement scores. Broadly described, this subset contains symbols representing materials that cause critical incidents, rather than symbols representing the critical incident itself (as with Subset G). Examples include 'bomb', 'explosive', 'chemical agent', 'toxic gas', and 'flammable gas/liquid/solid'. Interestingly, a majority of participants placed 10 of these symbols into the 'Other' category, distinguishing this subset as an additional category. These were the only 10 symbols in the sorting exercise that were placed in the 'Other' category by a majority of participants. Thus, it may be appropriate to create an additional category to distinguish 'Incidents' from the objects causing these incidents. Names suggested in the comments for this additional category include "Potential Incidents" and "Potentially Dangerous".

## Conclusions and Future Directions

In this paper, we have introduced a framework that prescribes two key methodological parameters, guidelines for sorting cards into categories and the contents of the cards being sorted in the contexts of the stage of the symbol set design process and the goals of a symbology study. We also have shown the value of applying the card sorting method to evaluate and refine a specific map symbol set. In the case study application, we presented a closed sort of symbols and feature definitions using the ANSI INCITS 415-2006 emergency mapping symbol set. This study identified key problems in the 'Incidents' and 'Operations' categories of the ANSI standard, as well as numerous individual symbols that are consistently misclassified.

In future work on emergency mapping, we plan on integrating card sorting into a distributed Delphi process aimed at generating and sharing 'in-house' standards specific to each mission area within the Department of Homeland Security. We also plan to continue to extend and refine strategies for using card sorting to address a range of problems within cartographic research and practice.

There is still much more to understand about the use of card sorting for map symbol design. Unanswered questions include:

- (1) How can the method be used to generate multi-level categorizations?
- (2) What types of statistical and visual interpretation methods should be applied for each card sorting study variant?
- (3) When should the sorting be conducted

collaboratively and when should participants be allowed to discuss their results to develop a final categorization?

(4) How do sorting results relate to fuzzy sets and prototype theory and how can the results be used as measures of relevancy or certainty?

(5) How can sorting be used to build map symbol ontologies and allow for role-based symbology translation and visualization?

Supporting mapmakers and map users with effective and understandable symbol sets will require answers to these questions (among others). The card sorting approach, as described here, is one way to begin to understand and rectify symbolization challenges that currently impede collaboration and situational awareness in a wide range of geographic application domains.

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